1	CHANGES TO LOCAL GOVERNMENT
2	PROVISIONS
3	2006 GENERAL SESSION
4	STATE OF UTAH
5	Chief Sponsor: L. Alma Mansell
6	House Sponsor: Gordon E. Snow
7	
8	LONG TITLE
9	General Description:
10	This bill modifies provisions related to counties, municipalities, and special districts.
11	Highlighted Provisions:
12	This bill:
13	modifies the definition of "affected entity";
14	 expands requirements imposed on counties and municipalities with respect to notice
15	and information to be provided to applicants submitting a land use application;
16	 allows an applicant to waive a county's or municipality's failure to comply with
17	certain requirements;
18	 requires counties and municipalities to process and render a decision on land use
19	applications with reasonable diligence;
20	 expands the definition of "public safety facility" for impact fee purposes to include
21	certain fire suppression equipment;
22	 provides that a local political subdivision may impose an impact fee for a public
23	safety facility that is a fire suppression vehicle in commercial areas only;
24	 modifies annual financial report requirements for counties, municipalities, and
25	special districts with respect to impact fees; and
26	 imposes requirements and limitations on counties and municipalities in calculating
27	an impact fee.
28	Monies Appropriated in this Bill:
29	None

30	Other Special Clauses:
31	None
32	Utah Code Sections Affected:
33	AMENDS:
34	10-5-129, as enacted by Chapter 34, Laws of Utah 1983
35	10-6-150, as last amended by Chapter 300, Laws of Utah 1999
36	10-9a-103, as last amended by Chapter 7 and renumbered and amended by Chapter
37	254, Laws of Utah 2005
38	10-9a-202, as enacted by Chapter 254, Laws of Utah 2005
39	10-9a-509, as enacted by Chapter 254, Laws of Utah 2005
40	10-9a-603, as renumbered and amended by Chapter 254, Laws of Utah 2005
41	11-36-102, as last amended by Chapter 239, Laws of Utah 2002
42	11-36-202, as last amended by Chapter 254, Laws of Utah 2005
43	17-27a-103, as last amended by Chapter 7 and renumbered and amended by Chapter
44	254, Laws of Utah 2005
45	17-27a-202, as enacted by Chapter 254, Laws of Utah 2005
46	17-27a-508, as enacted by Chapter 254, Laws of Utah 2005
47	17-27a-603, as renumbered and amended by Chapter 254, Laws of Utah 2005
48	17-36-37, as last amended by Chapter 300, Laws of Utah 1999
49	17A-1-443, as renumbered and amended by Chapter 186, Laws of Utah 1990
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51	Be it enacted by the Legislature of the state of Utah:
52	Section 1. Section 10-5-129 is amended to read:
53	10-5-129. Annual financial report.
54	(1) (a) Within 180 days after the close of each fiscal year the town clerk or other
55	delegated person shall present to the council an annual financial report. [This section]
56	(b) Each annual financial report shall identify impact fee funds by the year in which
57	they were received, the project from which the funds were collected, the capital projects for

58	which the funds are budgeted, and the projected schedule for expenditure.
59	(2) The requirement under Subsection (1)(a) to present an annual financial report may
60	be satisfied by an audit report or annual financial report of an independent auditor.
61	Section 2. Section 10-6-150 is amended to read:
62	10-6-150. Annual financial reports Independent audit reports.
63	(1) (a) Within 180 days after the close of each fiscal period or, for a city that has
64	adopted a fiscal period that is a biennial period, within 180 days after both the mid-point and
65	the close of the fiscal period, the city recorder or other delegated person shall present to the
66	governing body an annual financial report prepared in conformity with generally accepted
67	accounting principles, as prescribed in the Uniform Accounting Manual for Utah Cities. [This
68	requirement]
69	(b) Each annual financial report shall identify impact fee funds by the year in which
70	they were received, the project from which the funds were collected, the capital projects for
71	which the funds are budgeted, and the projected schedule for expenditure.
72	(2) (a) The requirement under Subsection (1)(a) to present an annual financial report
73	may be satisfied by presentation of the audit report furnished by the independent auditor, if the
74	financial statements included are appropriately prepared and reviewed with the governing body.
75	(b) Notwithstanding the acceptability of the audit report furnished by the independent
76	auditor in substitution for financial statements prepared by an officer of the city, the governing
77	body has the responsibility for those financial statements.
78	(c) The independent auditor has the responsibility of reporting whether the governing
79	body's financial statements are prepared in conformity with generally accepted accounting
80	principles.
81	(3) Copies of the annual financial report or the audit report furnished by the
82	independent auditor shall be filed with the state auditor and shall be filed as a public document
83	in the office of the city recorder.
84	Section 3. Section 10-9a-103 is amended to read:
85	10-9a-103. Definitions.

86	As used in this chapter:
87	(1) "Affected entity" means a county, municipality, independent special district under
88	Title 17A, Chapter 2, Independent Special Districts, local district under Title 17B, Chapter 2,
89	Local Districts, school district, interlocal cooperation entity established under Title 11, Chapter
90	13, Interlocal Cooperation Act, specified public utility, a property owner, a property owners
91	association, or the Utah Department of Transportation, if:
92	(a) the entity's services or facilities are likely to require expansion or significant
93	modification because of an intended use of land;
94	(b) the entity has filed with the municipality a copy of the entity's general or long-range
95	plan; or
96	(c) the [entity's boundaries or facilities are within one mile of land which is the subject
97	of a general plan amendment or land use ordinance change] entity has filed with the
98	municipality a request for notice during the same calendar year and before the municipality
99	provides notice to an affected entity in compliance with a requirement imposed under this
100	chapter.
101	(2) "Appeal authority" means the person, board, commission, agency, or other body
102	designated by ordinance to decide an appeal of a decision of a land use application or a
103	variance.
104	(3) "Billboard" means a freestanding ground sign located on industrial, commercial, or
105	residential property if the sign is designed or intended to direct attention to a business, product
106	or service that is not sold, offered, or existing on the property where the sign is located.
107	(4) "Charter school" includes:
108	(a) an operating charter school;
109	(b) a charter school applicant that has its application approved by a chartering entity in
110	accordance with Title 53A, Chapter 1a, Part 5, The Utah Charter Schools Act; and
111	(c) an entity who is working on behalf of a charter school or approved charter applican

to develop or construct a charter school building.

(5) "Chief executive officer" means the:

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114 (a) mayor in municipalities operating under all forms of municipal government except 115 the council-manager form; or 116 (b) city manager in municipalities operating under the council-manager form of 117 municipal government. 118 (6) "Conditional use" means a land use that, because of its unique characteristics or 119 potential impact on the municipality, surrounding neighbors, or adjacent land uses, may not be 120 compatible in some areas or may be compatible only if certain conditions are required that 121 mitigate or eliminate the detrimental impacts. 122 (7) "Constitutional taking" means a governmental action that results in a taking of 123 private property so that compensation to the owner of the property is required by the: 124 (a) Fifth or Fourteenth Amendment of the Constitution of the United States; or 125 (b) Utah Constitution Article I, Section 22. 126 (8) "Culinary water authority" means the department, agency, or public entity with 127 responsibility to review and approve the feasibility of the culinary water system and sources for 128 the subject property. 129 (9) (a) "Disability" means a physical or mental impairment that substantially limits one 130 or more of a person's major life activities, including a person having a record of such an 131 impairment or being regarded as having such an impairment. 132 (b) "Disability" does not include current illegal use of, or addiction to, any federally 133 controlled substance, as defined in Section 102 of the Controlled Substances Act, 21 U.S.C. 134 802. 135 (10) "Elderly person" means a person who is 60 years old or older, who desires or 136 needs to live with other elderly persons in a group setting, but who is capable of living 137 independently.

- (11) "General plan" means a document that a municipality adopts that sets forth general guidelines for proposed future development of the land within the municipality.
- (12) "Identical plans" means building plans submitted to a municipality that are substantially identical to building plans that were previously submitted to and reviewed and

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approved by the municipality and describe a building that is:

(a) located on land zoned the same as the land on which the building described in the previously approved plans is located; and

(b) subject to the same geological and meteorological conditions and the same law as

- (13) "Land use application" means an application required by a municipality's land use ordinance.
- 149 (14) "Land use authority" means a person, board, commission, agency, or other body 150 designated by the local legislative body to act upon a land use application.
 - (15) "Land use ordinance" means a planning, zoning, development, or subdivision ordinance of the municipality, but does not include the general plan.
 - (16) "Legislative body" means the municipal council.

the building described in the previously approved plans.

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- (17) "Lot line adjustment" means the relocation of the property boundary line in a subdivision between two adjoining lots with the consent of the owners of record.
 - (18) "Moderate income housing" means housing occupied or reserved for occupancy by households with a gross household income equal to or less than 80% of the median gross income for households of the same size in the county in which the city is located.
- 159 (19) "Nominal fee" means a fee that reasonably reimburses a municipality only for time 160 spent and expenses incurred in:
 - (a) verifying that building plans are identical plans; and
- (b) reviewing and approving those minor aspects of identical plans that differ from thepreviously reviewed and approved building plans.
 - (20) "Noncomplying structure" means a structure that:
 - (a) legally existed before its current land use designation; and
- (b) because of one or more subsequent land use ordinance changes, does not conform
 to the setback, height restrictions, or other regulations, excluding those regulations, which
 govern the use of land.
 - (21) "Nonconforming use" means a use of land that:

170	(a) legally existed before its current land use designation;
171	(b) has been maintained continuously since the time the land use ordinance governing
172	the land changed; and
173	(c) because of one or more subsequent land use ordinance changes, does not conform
174	to the regulations that now govern the use of the land.
175	(22) "Official map" means a map drawn by municipal authorities and recorded in a
176	county recorder's office that:
177	(a) shows actual and proposed rights-of-way, centerline alignments, and setbacks for
178	highways and other transportation facilities;
179	(b) provides a basis for restricting development in designated rights-of-way or between
180	designated setbacks to allow the government authorities time to purchase or otherwise reserve
181	the land; and
182	(c) has been adopted as an element of the municipality's general plan.
183	(23) "Person" means an individual, corporation, partnership, organization, association,
184	trust, governmental agency, or any other legal entity.
185	(24) "Plan for moderate income housing" means a written document adopted by a city
186	legislative body that includes:
187	(a) an estimate of the existing supply of moderate income housing located within the
188	city;
189	(b) an estimate of the need for moderate income housing in the city for the next five
190	years as revised biennially;
191	(c) a survey of total residential land use;
192	(d) an evaluation of how existing land uses and zones affect opportunities for moderate
193	income housing; and
194	(e) a description of the city's program to encourage an adequate supply of moderate
195	income housing.

(25) "Plat" means a map or other graphical representation of lands being laid out and

prepared in accordance with Section 10-9a-603, 17-23-17, or 57-8-13.

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198 (26) "Public hearing" means a hearing at which members of the public are provided a 199 reasonable opportunity to comment on the subject of the hearing. 200 (27) "Public meeting" means a meeting that is required to be open to the public under 201 Title 52, Chapter 4, Open and Public Meetings. (28) "Record of survey map" means a map of a survey of land prepared in accordance 202 203 with Section 17-23-17. 204 (29) "Residential facility for elderly persons" means a single-family or multiple-family 205 dwelling unit that meets the requirements of Part 4, General Plan, but does not include a health 206 care facility as defined by Section 26-21-2. 207 (30) "Residential facility for persons with a disability" means a residence: 208 (a) in which more than one person with a disability resides; and 209 (b) (i) is licensed or certified by the Department of Human Services under Title 62A, 210 Chapter 2, Licensure of Programs and Facilities; or 211 (ii) is licensed or certified by the Department of Health under Title 26, Chapter 21, 212 Health Care Facility Licensing and Inspection Act. (31) "Sanitary sewer authority" means the department, agency, or public entity with 213 responsibility to review and approve the feasibility of sanitary sewer services or onsite 214 215 wastewater systems. 216 (32) "Special district" means an entity established under the authority of Title 17A, 217 Special Districts, and any other governmental or quasi-governmental entity that is not a county, 218 municipality, school district, or unit of the state. (33) "Specified public utility" means an electrical corporation, gas corporation, or 219 220 telephone corporation, as those terms are defined in Section 54-2-1. 221 (34) "Street" means a public right-of-way, including a highway, avenue, boulevard,

- 222 parkway, road, lane, walk, alley, viaduct, subway, tunnel, bridge, public easement, or other
- 223 way.
- 224 (35) (a) "Subdivision" means any land that is divided, resubdivided or proposed to be 225 divided into two or more lots, parcels, sites, units, plots, or other division of land for the

226 purpose, whether immediate or future, for offer, sale, lease, or development either on the 227 installment plan or upon any and all other plans, terms, and conditions. 228 (b) "Subdivision" includes: 229 (i) the division or development of land whether by deed, metes and bounds description, 230 devise and testacy, map, plat, or other recorded instrument; and 231 (ii) except as provided in Subsection (35)(c), divisions of land for residential and 232 nonresidential uses, including land used or to be used for commercial, agricultural, and 233 industrial purposes. 234 (c) "Subdivision" does not include: 235 (i) a bona fide division or partition of agricultural land for the purpose of joining one of 236 the resulting separate parcels to a contiguous parcel of unsubdivided agricultural land, if 237 neither the resulting combined parcel nor the parcel remaining from the division or partition 238 violates an applicable land use ordinance; 239 (ii) a recorded agreement between owners of adjoining unsubdivided properties 240 adjusting their mutual boundary if: 241 (A) no new lot is created; and 242 (B) the adjustment does not violate applicable land use ordinances; or 243 (iii) a recorded document, executed by the owner of record: 244 (A) revising the legal description of more than one contiguous unsubdivided parcel of 245 property into one legal description encompassing all such parcels of property; or (B) joining a subdivided parcel of property to another parcel of property that has not 246 been subdivided, if the joinder does not violate applicable land use ordinances. 247 248 (d) The joining of a subdivided parcel of property to another parcel of property that has

- not been subdivided does not constitute a subdivision under this Subsection (35) as to the
- 250 unsubdivided parcel of property or subject the unsubdivided parcel to the municipality's
- 251 subdivision ordinance.

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252 (36) "Unincorporated" means the area outside of the incorporated area of a city or 253 town.

254	(37) "Zoning map" means a map, adopted as part of a land use ordinance, that depicts
255	land use zones, overlays, or districts.
256	Section 4. Section 10-9a-202 is amended to read:
257	10-9a-202. Applicant notice Waiver of requirements.
258	(1) For each land use application, the municipality shall:
259	(a) notify the applicant of the date, time, and place of each public hearing and public
260	meeting to consider the application [and];
261	(b) provide to each applicant a copy of each staff report regarding the applicant or the
262	pending application at least three business days before the public hearing or public meeting;
263	<u>and</u>
264	(c) notify the applicant of any final action on a pending application.
265	(2) If a municipality fails to comply with the requirements of Subsection (1)(a) or (b)
266	or both, an applicant may waive the failure so that the application may stay on the public
267	hearing or public meeting agenda and be considered as if the requirements had been met.
268	Section 5. Section 10-9a-509 is amended to read:
269	10-9a-509. When a land use applicant is entitled to approval Exception
270	Municipality required to comply with land use ordinances.
271	(1) (a) An applicant is entitled to approval of a land use application if the application
272	conforms to the requirements of an applicable land use ordinance in effect when a complete
273	application is submitted and all fees have been paid, unless:
274	(i) the land use authority, on the record, finds that a compelling, countervailing public
275	interest would be jeopardized by approving the application; or
276	(ii) in the manner provided by local ordinance and before the application is submitted,
277	the municipality has formally initiated proceedings to amend its ordinances in a manner that
278	would prohibit approval of the application as submitted.
279	(b) The municipality shall process an application without regard to proceedings
280	initiated to amend the municipality's ordinances if:
281	(i) 180 days have passed since the proceedings were initiated; and

282 (ii) the proceedings have not resulted in an enactment that prohibits approval of the 283 application as submitted. 284 (c) An application for a land use approval is considered submitted and complete when 285 the application is provided in a form that complies with the requirements of applicable 286 ordinances and all applicable fees have been paid. 287 (d) The continuing validity of an approval of a land use application is conditioned upon 288 the applicant proceeding after approval to implement the approval with reasonable diligence. 289 (2) A municipality is bound by the terms and standards of applicable land use 290 ordinances and shall comply with mandatory provisions of those ordinances. 291 (3) Each municipality shall process and render a decision on each land use application 292 with reasonable diligence. 293 Section 6. Section 10-9a-603 is amended to read: 294 10-9a-603. Plat required when land is subdivided -- Approval of plat -- Recording plat. 295 296 (1) Unless exempt under Section 10-9a-605 or excluded from the definition of 297 subdivision under Subsection 10-9a-103[(34)](35), whenever any land is laid out and platted, 298 the owner of the land shall provide an accurate plat that describes or specifies: 299 (a) a name or designation of the subdivision that is distinct from any plat already 300 recorded in the county recorder's office; 301 (b) the boundaries, course, and dimensions of all of the parcels of ground divided, by 302 their boundaries, course, and extent, whether the owner proposes that any parcel of ground is 303 intended to be used as a street or for any other public use, and whether any such area is 304 reserved or proposed for dedication for a public purpose; 305 (c) the lot or unit reference, block or building reference, street or site address, street 306 name or coordinate address, acreage or square footage for all parcels, units, or lots, and length

(d) every existing right-of-way and easement grant of record for underground facilities,

and width of the blocks and lots intended for sale; and

as defined in Section 54-8a-2, and for other utility facilities.

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(2) Subject to Subsections (3), (4), and (5), if the plat conforms to the municipality's
ordinances and this part and has been approved by the culinary water authority and the sanitary
sewer authority, the municipality shall approve the plat.
(3) The municipality may withhold an otherwise valid plat approval until the owner of
the land provides the legislative body with a tax clearance indicating that all taxes, interest, and
penalties owing on the land have been paid.
(4) (a) The owner of the land shall acknowledge the plat before an officer authorized
by law to take the acknowledgement of conveyances of real estate and shall obtain the
signature of each individual designated by the municipality.
(b) The surveyor making the plat shall certify that the surveyor:
(i) holds a license in accordance with Title 58, Chapter 22, Professional Engineers and
Professional Land Surveyors Licensing Act;
(ii) has completed a survey of the property described on the plat in accordance with
Section 17-23-17 and has verified all measurements; and
(iii) has placed monuments as represented on the plat.
(c) As applicable, the owner or operator of the underground and utility facilities shall
approve the:
(i) boundary, course, dimensions, and intended use of the right-of-way and easement
grants of record;
(ii) location of existing underground and utility facilities; and
(iii) conditions or restrictions governing the location of the facilities within the
right-of-way, and easement grants of records, and utility facilities within the subdivision.
(5) (a) After the plat has been acknowledged, certified, and approved, the owner of the
land shall, within the time period designated by ordinance, record the plat in the county
recorder's office in the county in which the lands platted and laid out are situated.
(b) An owner's failure to record a plat within the time period designated by ordinance

Section 7. Section **11-36-102** is amended to read:

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renders the plat voidable.

338	11-36-102. Definitions.
339	As used in this chapter:
340	(1) "Building permit fee" means the fees charged to enforce the uniform codes adopted
341	pursuant to Title 58, Chapter 56, Utah Uniform Building Standards Act, that are not greater
342	than the fees indicated in the appendix to the [Uniform] International Building Code.
343	(2) "Capital facilities plan" means the plan required by Section 11-36-201.
344	(3) "Development activity" means any construction or expansion of a building,
345	structure, or use, any change in use of a building or structure, or any changes in the use of land
346	that creates additional demand and need for public facilities.
347	(4) "Development approval" means any written authorization from a local political
348	subdivision that authorizes the commencement of development activity.
349	(5) "Enactment" means:
350	(a) a municipal ordinance, for municipalities;
351	(b) a county ordinance, for counties; and
352	(c) a governing board resolution, for special districts.
353	(6) "Hookup fees" means reasonable fees, not in excess of the approximate average
354	costs to the political subdivision, for services provided for and directly attributable to the
355	connection to utility services, including gas, water, sewer, power, or other municipal, county,
356	or independent special district utility services.
357	(7) (a) "Impact fee" means a payment of money imposed upon development activity as
358	a condition of development approval.
359	(b) "Impact fee" does not mean a tax, a special assessment, a building permit fee, a
360	hookup fee, a fee for project improvements, or other reasonable permit or application fee.
361	(8) (a) "Local political subdivision" means a county, a municipality, or a special district
362	created under Title 17A, Special Districts.
363	(b) "Local political subdivision" does not mean school districts, whose impact fee
364	activity is governed by Section 53A-20-100.5.

(9) "Private entity" means an entity with private ownership that provides culinary water

366	that is required to be used as a condition of development.
367	(10) (a) "Project improvements" means site improvements and facilities that are:
368	(i) planned and designed to provide service for development resulting from a
369	development activity; and
370	(ii) necessary for the use and convenience of the occupants or users of development
371	resulting from a development activity.
372	(b) "Project improvements" does not mean system improvements.
373	(11) "Proportionate share" means the cost of public facility improvements that are
374	roughly proportionate and reasonably related to the service demands and needs of any
375	development activity.
376	(12) "Public facilities" means only the following capital facilities that have a life
377	expectancy of ten or more years and are owned or operated by or on behalf of a local political
378	subdivision or private entity:
379	(a) water rights and water supply, treatment, and distribution facilities;
380	(b) wastewater collection and treatment facilities;
381	(c) storm water, drainage, and flood control facilities;
382	(d) municipal power facilities;
383	(e) roadway facilities;
384	(f) parks, recreation facilities, open space, and trails; and
385	(g) public safety facilities.
386	(13) (a) "Public safety facility" means:
387	(i) a building constructed or leased to house police, fire, or other public safety
388	entities[.]; or
389	(ii) a fire suppression vehicle with a ladder reach of at least 75 feet, costing in excess of
390	\$1,250,000, that is necessary for fire suppression in commercial areas with one or more
391	buildings at least five stories high.
392	(b) "Public safety facility" does not mean a jail, prison, or other place of involuntary
393	incarceration.

394	(14) (a) "Roadway facilities" means streets or roads that have been designated on an
395	officially adopted subdivision plat, roadway plan, or general plan of a political subdivision,
396	together with all necessary appurtenances.
397	(b) "Roadway facilities" includes associated improvements to federal or state roadways
398	only when the associated improvements:
399	(i) are necessitated by the new development; and
400	(ii) are not funded by the state or federal government.
401	(c) "Roadway facilities" does not mean federal or state roadways.
402	(15) (a) "Service area" means a geographic area designated by a local political
403	subdivision on the basis of sound planning or engineering principles in which a defined set of
404	public facilities provide service within the area.
405	(b) "Service area" may include the entire local political subdivision.
406	(16) (a) "System improvements" means:
407	(i) existing public facilities that are designed to provide services to service areas within
408	the community at large; and
409	(ii) future public facilities identified in a capital facilities plan that are intended to
410	provide services to service areas within the community at large.
411	(b) "System improvements" does not mean project improvements.
412	Section 8. Section 11-36-202 is amended to read:
413	11-36-202. Impact fees Enactment Required provisions.
414	(1) (a) Each local political subdivision wishing to impose impact fees shall pass an
415	impact fee enactment.
416	(b) The impact fee imposed by that enactment may not exceed the highest fee justified
417	by the impact fee analysis performed pursuant to Section 11-36-201.
418	(c) In calculating the impact fee, each local political subdivision may include:
419	(i) the construction contract price;
420	(ii) the cost of acquiring land, improvements, materials, and fixtures;
421	(iii) the cost for planning, surveying, and engineering fees for services provided for and

422	directly related to the construction of the system improvements; and
423	(iv) debt service charges, if the political subdivision might use impact fees as a revenue
424	stream to pay the principal and interest on bonds, notes, or other obligations issued to finance
425	the costs of the system improvements.
426	(d) In calculating an impact fee, a local political subdivision may not include an
427	expense for overhead unless the expense is calculated pursuant to a methodology that is
428	consistent with:
429	(i) generally accepted cost accounting practices; and
430	(ii) the methodological standards set forth by the federal Office of Management and
431	Budget for federal grant reimbursement.
432	(e) In calculating an impact fee, each local political subdivision shall base amounts
433	calculated under Subsection (1)(c) on realistic estimates, and the assumptions underlying those
434	estimates shall be disclosed in the impact fee analysis.
435	[(d)] (f) In enacting an impact fee enactment:
436	(i) municipalities shall:
437	(A) make a copy of the impact fee enactment available to the public at least 14 days
438	before the date of the public hearing; and
439	(B) comply with the notice and hearing requirements of, and, except as provided in
440	Subsection 11-36-401(4)(f), receive the protections of Sections 10-9a-207 and 10-9a-801;
441	(ii) counties shall:
442	(A) make a copy of the impact fee enactment available to the public at least 14 days
443	before the date of the public hearing; and
444	(B) comply with the notice and hearing requirements of, and, except as provided in
445	Subsection 11-36-401(4)(f), receive the protections of Sections 17-27a-207 and 17-27a-801;
446	and
447	(iii) special districts shall:
448	(A) make a copy of the impact fee enactment available to the public at least 14 days
449	before the date of the public hearing; and

450	(B) comply with the notice and hearing requirements of, and receive the protections of,
451	Section 17A-1-203.
452	$[\underline{(e)}]$ (g) Nothing contained in Subsection $(1)[\underline{(d)}]$ or in the subsections referenced in
453	Subsections (1)[(d)](f)(i)(B) and (ii)(B) may be construed to require involvement by a planning
454	commission in the impact fee enactment process.
455	(2) The local political subdivision shall ensure that the impact fee enactment contains:
456	(a) a provision establishing one or more service areas within which it shall calculate
457	and impose impact fees for various land use categories;
458	(b) either:
459	(i) a schedule of impact fees for each type of development activity that specifies the
460	amount of the impact fee to be imposed for each type of system improvement; or
461	(ii) the formula that the local political subdivision will use to calculate each impact fee;
462	(c) a provision authorizing the local political subdivision to adjust the standard impact
463	fee at the time the fee is charged to:
464	(i) respond to unusual circumstances in specific cases; and
465	(ii) ensure that the impact fees are imposed fairly; and
466	(d) a provision governing calculation of the amount of the impact fee to be imposed on
467	a particular development that permits adjustment of the amount of the fee based upon studies
468	and data submitted by the developer.
469	(3) The local political subdivision may include a provision in the impact fee enactment
470	that:
471	(a) exempts low income housing and other development activities with broad public
472	purposes from impact fees and establishes one or more sources of funds other than impact fees
473	to pay for that development activity;
474	(b) imposes an impact fee for public facility costs previously incurred by a local
475	political subdivision to the extent that new growth and development will be served by the
476	previously constructed improvement; and
477	(c) allows a credit against impact fees for any dedication of land for, improvement to,

478 or new construction of, any system improvements provided by the developer if the facilities: 479 (i) are identified in the capital facilities plan; and 480 (ii) are required by the local political subdivision as a condition of approving the 481 development activity. 482 (4) Except as provided in Subsection (3)(b), the local political subdivision may not 483 impose an impact fee to cure deficiencies in public facilities serving existing development. 484 (5) Notwithstanding the requirements and prohibitions of this chapter, a local political 485 subdivision may impose and assess an impact fee for environmental mitigation when: 486 (a) the local political subdivision has formally agreed to fund a Habitat Conservation 487 Plan to resolve conflicts with the Endangered Species Act of 1973, 16 U.S.C. Sec 1531, et seq. 488 or other state or federal environmental law or regulation; 489 (b) the impact fee bears a reasonable relationship to the environmental mitigation 490 required by the Habitat Conservation Plan; and 491 (c) the legislative body of the local political subdivision adopts an ordinance or 492 resolution: 493 (i) declaring that an impact fee is required to finance the Habitat Conservation Plan; 494 (ii) establishing periodic sunset dates for the impact fee; and 495 (iii) requiring the legislative body to: 496 (A) review the impact fee on those sunset dates; 497 (B) determine whether or not the impact fee is still required to finance the Habitat 498 Conservation Plan; and 499 (C) affirmatively reauthorize the impact fee if the legislative body finds that the impact 500 fee must remain in effect. 501 (6) Each political subdivision shall ensure that any existing impact fee for 502 environmental mitigation meets the requirements of Subsection (5) by July 1, 1995. 503 (7) Notwithstanding any other provision of this chapter[, municipalities]: 504 (a) a municipality imposing impact fees to fund fire trucks as of the effective date of

this act may impose impact fees for fire trucks until July 1, 1997[-]; and

506 (b) an impact fee to pay for a public safety facility that is a fire suppression vehicle 507 may not be imposed with respect to land that has a zoning designation other than commercial. 508 (8) Notwithstanding any other provision of this chapter, a local political subdivision 509 may impose and collect impact fees on behalf of a school district if authorized by Section 510 53A-20-100.5. 511 Section 9. Section 17-27a-103 is amended to read: 512 17-27a-103. Definitions. 513 As used in this chapter: 514 (1) "Affected entity" means a county, municipality, independent special district under 515 Title 17A, Chapter 2, Independent Special Districts, local district under Title 17B, Chapter 2, Local Districts, school district, interlocal cooperation entity established under Title 11, Chapter 516 13, Interlocal Cooperation Act, specified public utility, property owner, property owners 517 518 association, or the Utah Department of Transportation, if: 519 (a) the entity's services or facilities are likely to require expansion or significant 520 modification because of an intended use of land; 521 (b) the entity has filed with the county a copy of the entity's general or long-range plan; 522 or (c) the [entity's boundaries or facilities are within one mile of land that is the subject of 523 a general plan amendment or land use ordinance change entity has filed with the county a 524 525 request for notice during the same calendar year and before the county provides notice to an affected entity in compliance with a requirement imposed under this chapter. 526 (2) "Appeal authority" means the person, board, commission, agency, or other body 527 528 designated by ordinance to decide an appeal of a decision of a land use application or a 529 variance. 530 (3) "Billboard" means a freestanding ground sign located on industrial, commercial, or 531 residential property if the sign is designed or intended to direct attention to a business, product, or service that is not sold, offered, or existing on the property where the sign is located. 532 (4) "Charter school" includes:

534	(a) an operating charter school;
535	(b) a charter school applicant that has its application approved by a chartering entity in
536	accordance with Title 53A, Chapter 1a, Part 5, The Utah Charter Schools Act; and
537	(c) an entity who is working on behalf of a charter school or approved charter applicant
538	to develop or construct a charter school building.
539	(5) "Chief executive officer" means the person or body that exercises the executive
540	powers of the county.
541	(6) "Conditional use" means a land use that, because of its unique characteristics or
542	potential impact on the county, surrounding neighbors, or adjacent land uses, may not be
543	compatible in some areas or may be compatible only if certain conditions are required that
544	mitigate or eliminate the detrimental impacts.
545	(7) "Constitutional taking" means a governmental action that results in a taking of
546	private property so that compensation to the owner of the property is required by the:
547	(a) Fifth or Fourteenth Amendment of the Constitution of the United States; or
548	(b) Utah Constitution Article I, Section 22.
549	(8) "Culinary water authority" means the department, agency, or public entity with
550	responsibility to review and approve the feasibility of the culinary water system and sources for
551	the subject property.
552	(9) (a) "Disability" means a physical or mental impairment that substantially limits one
553	or more of a person's major life activities, including a person having a record of such an
554	impairment or being regarded as having such an impairment.
555	(b) "Disability" does not include current illegal use of, or addiction to, any federally
556	controlled substance, as defined in Section 102 of the Controlled Substances Act, 21 U.S.C.
557	802.
558	(10) "Elderly person" means a person who is 60 years old or older, who desires or
559	needs to live with other elderly persons in a group setting, but who is capable of living

(11) "Gas corporation" has the same meaning as defined in Section 54-2-1.

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independently.

(12) "General plan" means a document that a county adopts that sets forth general guidelines for proposed future development of the unincorporated land within the county.

- (13) "Identical plans" means building plans submitted to a county that are substantially identical building plans that were previously submitted to and reviewed and approved by the county and describe a building that is:
- (a) located on land zoned the same as the land on which the building described in the previously approved plans is located; and
- (b) subject to the same geological and meteorological conditions and the same law as the building described in the previously approved plans.
- (14) "Interstate pipeline company" means a person or entity engaged in natural gas transportation subject to the jurisdiction of the Federal Energy Regulatory Commission under the Natural Gas Act, 15 U.S.C. Sec. 717 et seq.
- (15) "Intrastate pipeline company" means a person or entity engaged in natural gas transportation that is not subject to the jurisdiction of the Federal Energy Regulatory Commission under the Natural Gas Act, 15 U.S.C. Sec. 717 et seq.
- (16) "Land use application" means an application required by a county's land use ordinance.
- (17) "Land use authority" means a person, board, commission, agency, or other body designated by the local legislative body to act upon a land use application.
- (18) "Land use ordinance" means a planning, zoning, development, or subdivision ordinance of the county, but does not include the general plan.
- (19) "Legislative body" means the county legislative body, or for a county that has adopted an alternative form of government, the body exercising legislative powers.
- (20) "Lot line adjustment" means the relocation of the property boundary line in a subdivision between two adjoining lots with the consent of the owners of record.
- (21) "Moderate income housing" means housing occupied or reserved for occupancy by households with a gross household income equal to or less than 80% of the median gross income for households of the same size in the county in which the housing is located.

590	(22) "Nominal fee" means a fee that reasonably reimburses a county only for time spent		
591	and expenses incurred in:		
592	(a) verifying that building plans are identical plans; and		
593	(b) reviewing and approving those minor aspects of identical plans that differ from the		
594	previously reviewed and approved building plans.		
595	(23) "Noncomplying structure" means a structure that:		
596	(a) legally existed before its current land use designation; and		
597	(b) because of one or more subsequent land use ordinance changes, does not conform		
598	to the setback, height restrictions, or other regulations, excluding those regulations that govern		
599	the use of land.		
600	(24) "Nonconforming use" means a use of land that:		
601	(a) legally existed before its current land use designation;		
602	(b) has been maintained continuously since the time the land use ordinance regulation		
603	governing the land changed; and		
604	(c) because of one or more subsequent land use ordinance changes, does not conform		
605	to the regulations that now govern the use of the land.		
606	(25) "Official map" means a map drawn by county authorities and recorded in the		
607	county recorder's office that:		
608	(a) shows actual and proposed rights-of-way, centerline alignments, and setbacks for		
609	highways and other transportation facilities;		
610	(b) provides a basis for restricting development in designated rights-of-way or between		
611	designated setbacks to allow the government authorities time to purchase or otherwise reserve		
612	the land; and		
613	(c) has been adopted as an element of the county's general plan.		
614	(26) "Person" means an individual, corporation, partnership, organization, association,		
615	trust, governmental agency, or any other legal entity.		
616	(27) "Plan for moderate income housing" means a written document adopted by a		

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county legislative body that includes:

618	(a) an estimate of the existing supply of moderate income housing located within the		
619	county;		
620	(b) an estimate of the need for moderate income housing in the county for the next five		
621	years as revised biennially;		
622	(c) a survey of total residential land use;		
623	(d) an evaluation of how existing land uses and zones affect opportunities for moderate		
624	income housing; and		
625	(e) a description of the county's program to encourage an adequate supply of moderate		
626	income housing.		
627	(28) "Plat" means a map or other graphical representation of lands being laid out and		
628	prepared in accordance with Section 17-27a-603, 17-23-17, or 57-8-13.		
629	(29) "Public hearing" means a hearing at which members of the public are provided a		
630	reasonable opportunity to comment on the subject of the hearing.		
631	(30) "Public meeting" means a meeting that is required to be open to the public under		
632	Title 52, Chapter 4, Open and Public Meetings.		
633	(31) "Record of survey map" means a map of a survey of land prepared in accordance		
634	with Section 17-23-17.		
635	(32) "Residential facility for elderly persons" means a single-family or multiple-family		
636	dwelling unit that meets the requirements of Part 4, General Plan, but does not include a health		
637	care facility as defined by Section 26-21-2.		
638	(33) "Residential facility for persons with a disability" means a residence:		
639	(a) in which more than one person with a disability resides; and		
640	(b) (i) is licensed or certified by the Department of Human Services under Title 62A,		
641	Chapter 2, Licensure of Programs and Facilities; or		
642	(ii) is licensed or certified by the Department of Health under Title 26, Chapter 21,		
643	Health Care Facility Licensing and Inspection Act.		
644	(34) "Sanitary sewer authority" means the department, agency, or public entity with		
645	responsibility to review and approve the feasibility of sanitary sewer services or onsite		

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- (35) "Special district" means any entity established under the authority of Title 17A, Special Districts, and any other governmental or quasi-governmental entity that is not a county, municipality, school district, or unit of the state.
- (36) "Specified public utility" means an electrical corporation, gas corporation, or telephone corporation, as those terms are defined in Section 54-2-1.
- (37) "Street" means a public right-of-way, including a highway, avenue, boulevard, parkway, road, lane, walk, alley, viaduct, subway, tunnel, bridge, public easement, or other way.
 - (38) (a) "Subdivision" means any land that is divided, resubdivided or proposed to be divided into two or more lots, parcels, sites, units, plots, or other division of land for the purpose, whether immediate or future, for offer, sale, lease, or development either on the installment plan or upon any and all other plans, terms, and conditions.
 - (b) "Subdivision" includes:
 - (i) the division or development of land whether by deed, metes and bounds description, devise and testacy, map, plat, or other recorded instrument; and
 - (ii) except as provided in Subsection (38)(c), divisions of land for residential and nonresidential uses, including land used or to be used for commercial, agricultural, and industrial purposes.
 - (c) "Subdivision" does not include:
 - (i) a bona fide division or partition of agricultural land for agricultural purposes;
- 667 (ii) a recorded agreement between owners of adjoining properties adjusting their 668 mutual boundary if:
 - (A) no new lot is created; and
- (B) the adjustment does not violate applicable land use ordinances;
- 671 (iii) a recorded document, executed by the owner of record:
- 672 (A) revising the legal description of more than one contiguous unsubdivided parcel of 673 property into one legal description encompassing all such parcels of property; or

674 (B) joining a subdivided parcel of property to another parcel of property that has not 675 been subdivided, if the joinder does not violate applicable land use ordinances; or 676 (iv) a bona fide division or partition of land in a county other than a first class county 677 for the purpose of siting, on one or more of the resulting separate parcels: 678 (A) an unmanned facility appurtenant to a pipeline owned or operated by a gas 679 corporation, interstate pipeline company, or intrastate pipeline company; or 680 (B) an unmanned telecommunications, microwave, fiber optic, electrical, or other 681 utility service regeneration, transformation, retransmission, or amplification facility. 682 (d) The joining of a subdivided parcel of property to another parcel of property that has 683 not been subdivided does not constitute a subdivision under this Subsection (38) as to the 684 unsubdivided parcel of property or subject the unsubdivided parcel to the county's subdivision 685 ordinance. 686 (39) "Township" means a contiguous, geographically defined portion of the 687 unincorporated area of a county, established under this part or reconstituted or reinstated under 688 Section 17-27a-307, with planning and zoning functions as exercised through the township 689 planning commission, as provided in this chapter, but with no legal or political identity 690 separate from the county and no taxing authority, except that "township" means a former 691 township under Chapter 308, Laws of Utah 1996 where the context so indicates. 692 (40) "Unincorporated" means the area outside of the incorporated area of a 693 municipality. 694 (41) "Zoning map" means a map, adopted as part of a land use ordinance, that depicts 695 land use zones, overlays, or districts. 696 Section 10. Section **17-27a-202** is amended to read: 697 17-27a-202. Applicant notice -- Waiver of requirements. 698 (1) For each land use application, the county shall: 699 (a) notify the applicant of the date, time, and place of each public hearing and public 700 meeting to consider the application [and]; 701 (b) provide to each applicant a copy of each staff report regarding the applicant or the

702	pending application at least three business days before the public hearing or public meeting;		
703	<u>and</u>		
704	(c) notify the applicant of any final action on a pending application.		
705	(2) If a county fails to comply with the requirements of Subsection (1)(a) or (b) or both		
706	an applicant may waive the failure so that the application may stay on the public hearing or		
707	public meeting agenda and be considered as if the requirements had been met.		
708	Section 11. Section 17-27a-508 is amended to read:		
709	17-27a-508. When a land use applicant is entitled to approval Exception		
710	County required to comply with land use ordinances.		
711	(1) (a) An applicant is entitled to approval of a land use application if the application		
712	conforms to the requirements of an applicable land use ordinance in effect when a complete		
713	application is submitted and all fees have been paid, unless:		
714	(i) the land use authority, on the record, finds that a compelling, countervailing public		
715	interest would be jeopardized by approving the application; or		
716	(ii) in the manner provided by local ordinance and before the application is submitted,		
717	the county has formally initiated proceedings to amend its ordinances in a manner that would		
718	prohibit approval of the application as submitted.		
719	(b) The county shall process an application without regard to proceedings initiated to		
720	amend the county's ordinances if:		
721	(i) 180 days have passed since the proceedings were initiated; and		
722	(ii) the proceedings have not resulted in an enactment that prohibits approval of the		
723	application as submitted.		
724	(c) An application for a land use approval is considered submitted and complete when		
725	the application is provided in a form that complies with the requirements of applicable		
726	ordinances and all applicable fees have been paid.		
727	(d) The continuing validity of an approval of a land use application is conditioned upon		
728	the applicant proceeding after approval to implement the approval with reasonable diligence.		

(2) A county is bound by the terms and standards of applicable land use ordinances and

730 shall comply with mandatory provisions of those ordinances. 731 (3) Each county shall process and render a decision on each land use application with 732 reasonable diligence. 733 Section 12. Section **17-27a-603** is amended to read: 734 17-27a-603. Plat required when land is subdivided -- Approval of plat --735 Recording plat. 736 (1) Unless exempt under Section 17-27a-605 or excluded from the definition of subdivision under Subsection 17-27a-103[(37)](38), whenever any land is laid out and platted. 737 738 the owner of the land shall provide an accurate plat that describes or specifies: 739 (a) a name or designation of the subdivision that is distinct from any plat already 740 recorded in the county recorder's office; 741 (b) the boundaries, course, and dimensions of all of the parcels of ground divided, by 742 their boundaries, course, and extent, whether the owner proposes that any parcel of ground is 743 intended to be used as a street or for any other public use, and whether any such area is 744 reserved or proposed for dedication for a public purpose; 745 (c) the lot or unit reference, block or building reference, street or site address, street 746 name or coordinate address, acreage or square footage for all parcels, units, or lots, and length 747 and width of the blocks and lots intended for sale; and 748 (d) every existing right-of-way and easement grant of record for underground facilities, 749 as defined in Section 54-8a-2, and for other utility facilities. 750 (2) Subject to Subsections (3), (4), and (5), if the plat conforms to the county's 751 ordinances and this part and has been approved by the culinary water authority and the sanitary 752 sewer authority, the county shall approve the plat. 753 (3) The county may withhold an otherwise valid plat approval until the owner of the 754 land provides the legislative body with a tax clearance indicating that all taxes, interest, and 755 penalties owing on the land have been paid. 756 (4) (a) The owner of the land shall acknowledge the plat before an officer authorized

by law to take the acknowledgment of conveyances of real estate and shall obtain the signature

of each individual designated by the county.

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- 759 (b) The surveyor making the plat shall certify that the surveyor:
- 760 (i) holds a license in accordance with Title 58, Chapter 22, Professional Engineers and Chapter 22, Professional Engineers and Land Surveyors Licensing Act;
 - (ii) has completed a survey of the property described on the plat in accordance with Section 17-23-17 and has verified all measurements; and
 - (iii) has placed monuments as represented on the plat.
 - (c) As applicable, the owner or operator of the underground and utility facilities shall approve the:
 - (i) boundary, course, dimensions, and intended use of the right-of-way and easement grants of record;
 - (ii) location of existing underground and utility facilities; and
 - (iii) conditions or restrictions governing the location of the facilities within the right-of-way, and easement grants of records, and utility facilities within the subdivision.
 - (5) (a) After the plat has been acknowledged, certified, and approved, the owner of the land shall, within the time period designated by ordinance, record the plat in the county recorder's office in the county in which the lands platted and laid out are situated.
- 775 (b) An owner's failure to record a plat within the time period designated by ordinance renders the plat voidable.
- Section 13. Section **17-36-37** is amended to read:
- 778 17-36-37. Budget officer -- Annual financial statement -- Contents.
- 779 (1) The budget officer of each county, within 180 days after the close of each fiscal period or, for a county that has adopted a fiscal period that is a biennial period, within 180 days after both the midpoint and the close of the fiscal period, except as provided by Section 17-36-38, shall prepare and make available to the governing body an annual financial report which shall contain:
- 784 (a) a statement of revenues and expenditures and a comparison with the budget of the general fund, similar statements of all other funds for which budgets are required, and

statements of revenues and expenditures or of income and expense, as the case may be, of all other operating funds of the county;

- (b) a balance sheet of each fund and a combined balance sheet of all funds as of:
- (i) for a county that has adopted a fiscal period that is a biennial period, the midpoint and the close of the fiscal period; and
 - (ii) for each other county, the close of the fiscal period; or

- (c) any other reports the governing body may require, including work performance data, tax levies, taxable values, details of bonded indebtedness, and historical facts of interest to the governing body and the public.
- (2) Each annual financial report required under Subsection (1) shall identify impact fee funds by the year in which they were received, the project from which the funds were collected, the capital projects for which the funds are budgeted, and the projected schedule for expenditure.
- [(2)] (3) Copies of the annual report shall be furnished to the state auditor and made a matter of public record in the office of the budget officer.
 - Section 14. Section 17A-1-443 is amended to read:

17A-1-443. Annual financial reports -- Independent audit reports.

- (1) (a) Within 180 days after the close of each fiscal year, the district shall prepare an annual financial report in conformity with generally accepted accounting principles as prescribed in the Uniform Accounting Manual for Special Districts. [This requirement]
- (b) Each annual financial report shall identify impact fee funds by the year in which they were received, the project from which the funds were collected, the capital projects for which the funds are budgeted, and the projected schedule for expenditure.
- (2) The requirement under Subsection (1)(a) to prepare an annual financial report may be satisfied by presentation of the audit report furnished by the independent auditor.
- (3) Copies of the annual financial report or the audit report furnished by the independent auditor shall be filed with the state auditor and shall be filed as a public document in the district office.